Special Needs Housing Trust Fund
(Construction and/or Permanent Financing)

Please Take Notice

These underwriting guidelines, policies, procedures, and forms may be amended from time to time due to changes in market conditions and/or changes in the NJ Housing and Mortgage Finance Agency (HMFA) housing policies or initiatives. Such amendments may occur without notice and are applicable to all pending and future applications. Applicants are, therefore, responsible for contacting the HMFA to ascertain whether or not there have been any changes since the date of these guidelines and for complying with such changes.

Special Needs Housing Trust Fund Overview

The Special Needs Housing Trust Fund, “Trust Fund”, pursuant to the Special Needs Housing Trust Fund Act, P.L. 2005, c. 163, provides capital financing to create permanent supportive housing and community residences for individuals with special needs, with priority given to individuals with mental illness. The purpose of this special non-lapsing, revolving fund, which is being administered by the New Jersey Housing and Mortgage Finance Agency (“HMFA”), is to develop special needs housing and residential opportunities as alternatives to institutionalization or homelessness for those who would benefit from these programs and to ensure the long-term viability of such housing. The monies in the Trust Fund will be used to enable persons with special needs to live with dignity and independence within communities of their choice by providing capital funding to increase the supply of affordable and quality housing with support services and other residential opportunities.

The Trust Fund provides capital financing in the form of loans, grants, and other financial vehicles and investments to eligible not-for-profit and for-profit developers, as well as government entities at the state, county, and municipal levels, for new housing units. Funding for rent and operating subsidies and supportive services is not available through the Trust Fund.

Definitions

“Continuum of Care Plan” means a community plan prescribed by HUD to organize and deliver housing and services to meet the specific needs of people who are homeless as they move to stable housing and maximum self-sufficiency and includes action steps to end homelessness and prevent a return to homelessness.

“Individuals with special needs” means:
• individuals with mental illness
• individuals with physical or developmental disabilities
• individuals in other emerging special needs groups identified by State agencies.

HMFA acknowledged special needs populations also include:
• victims of domestic violence
• ex-offenders and youth offenders
• youth aging out of foster care
• runaway and homeless youth
• individuals and families who are homeless
• disabled and homeless veterans
• individuals with AIDS/HIV
• Individuals 18 years and over coming out of nursing homes

  o "Individuals with mental illness" means individuals with a psychiatric disability or individuals with a mental illness eligible for housing or services funded by the Division of Mental Health and Addiction Services (DMHAS) in the Department of Human Services.
  o “Individuals with a developmental disability” means an individual with a severe, chronic disability, which is attributable to a mental or physical impairment or combination of mental or physical impairments; is manifested before the person attains age 22 and is likely to continue indefinitely. The disability results in substantial functional limitations in three or more of the following areas of major life activity: self-care; receptive and expressive languages; learning; mobility; self-direction; capacity for independent living; and economic sufficiency; and reflects the person's need for a combination and sequence of special, interdisciplinary, or generic care, treatment or other services that are of lifelong or extended duration and are individually planned and coordinated.
  o Individuals with a physical disability who need affordable housing with supportive services, including assistance with 3 or more areas of activities of daily living, to live independently in community settings.
  o “Homeless individuals or families” includes the following:
    • Individuals coming out of a state or county psychiatric hospital, a transitional living program, half-way house, jail or correctional facility, with no place to live may be considered homeless;
    • people who lived in a shelter or a place not meant for human habitation prior to temporarily (30 days or more) residing in an institutional care setting:
    • people who will imminently lose their housing and lack the resources and support networks needed to find other housing, including those who are being evicted within 14 days, people living in a hotel or motel and who lack resources to stay for more than 14 days;
    • unaccompanied youth and homeless families who have not lived independently for a long time, have experienced persistent instability, and will continue to experience instability because of a disability, health problem, domestic violence, addiction, abuse, or multiple barriers to employment;
    • persons who are fleeing or attempting to flee domestic violence.
“Individuals in treatment for substance abuse” means: individuals that are clients of programs funded and/or licensed by the Department of Human Services, Division of Mental Health and Addiction Services.

“Individuals transitioning from nursing homes” means individuals aged 18 years and over who are living in nursing homes and have been assessed as being capable of living in the community with supportive services.

"Permanent supportive housing" means a range of permanent housing options such as apartments, condominiums, townhouses, single and multi-family homes, shared living and supportive living arrangements that provide access to on-site or off-site supportive services for individuals and families who can benefit from housing with services. Permanent supportive housing has as its primary purpose assisting the individual or family to live independently in the community and meet the obligations of tenancy. Tenants may have individual or shared apartments and there is no limitation for length of tenancy. Participation in services is not a condition of tenancy.

“Community residences" means group homes, supervised apartments, and other types of shared living environments that are primarily for occupancy by individuals with special needs who shall occupy such housing as their usual and permanent residence. Typically community residences provide 24 hour/7 days a week on-site staffing and supervision. For purposes of the Special Needs Housing Trust Fund, community residences do not include treatment facilities, assisted living facilities, nursing homes, transitional housing facilities, half-way houses, boarding homes or shelters.

A special needs housing project may contain “units” and/or “beds”. A unit refers to a single living unit/apartment in a rental property, condominium, townhouse or a multi-family or single family home that contains at a minimum a bedroom with a bathroom and cooking facilities. A “unit” may contain one or more “beds”. A “bed” is for a single individual receiving housing and services. Each unrelated adult must have his or her own bedroom with access to shared living space including kitchen facilities and leisure space.

**Special Needs Housing Trust Fund Policy Priorities**

The Trust Fund represents a limited resource with a large mandate. To ensure that Trust Fund proceeds are expended in the most efficient manner that most positively impacts the intended beneficiaries, the HMFA has established the following list of policy priorities. Projects not meeting an appropriate number or combination of the following priorities may be rejected by the HMFA or remitted back to the sponsor for modification. The policy priorities are as follows:

1. Providing permanent supportive housing and residential opportunities for persons with mental illness. The priority for serving persons with mental illness is stated in the Special Needs Housing Trust Fund Act, P.L. 2005 c. 163.

2. Leverage Trust Fund capital financing. Priority will be given to projects that require less than 50% of the total development cost to come from the Trust Fund. Projects Sponsors shall not anticipate the Trust Fund paying for more than 80% of total development costs. Leveraged funds may come from local, county, state, federal, and private sources.
3. Address the needs of very low-income people with special needs. The goal of the HMFA is to use at least 75% of Trust Fund proceeds for the benefit of persons with special needs whose gross incomes at the time of occupancy do not exceed 30% of the area median income. It is not the intent of the HMFA to finance projects where the gross income of the population exceeds 80% of the area median income.

4. Meet locally determined priorities described in the Continuum of Care Plan. Wherever a Continuum of Care Plan exists, the project shall specifically show how it responds to the plan.

5. Meet State of New Jersey determined priorities for underserved populations in the State Consolidated Plan. The project shall specifically show how it responds to the State Plan.

6. Maximize long-term affordability. Projects shall demonstrate a financial and legal structure that ensures affordability for the intended population for at least thirty (30) years. Additional years of affordability are desirable.

7. Minimize temporary or permanent displacement. Projects shall not displace one population with the proposed special needs population whereby causing zero net gain in affordable housing units.

8. Demonstrate good and appropriate project location, siting and design. The following items will ensure that the project is accepted by the community, has reduced operating and maintenance costs, and provides for a healthier environment for residents:
   a. Locate projects near jobs, transportation, and community resources and services.
   b. Design the site and the building to be an appropriate and positive community asset.
   c. Design for passive solar gain, summer shading, and natural ventilation and light.
   d. Optimize the energy efficiency of the building, and utilize energy generation where feasible.
   e. Use materials and finishes that require less maintenance.
   f. Use ceramic tile, wood, cork or other environmentally friendly alternatives to carpet.
   g. Maintain healthy indoor air quality by minimizing products and materials that release toxins, instead use: low VOC paints, adhesives, sealers and finishes; non-vinyl based materials; formaldehyde free laminates and insulation products; automatic ventilation to each unit and common areas.
   h. Incorporate high-quality building science and moisture management practices.
   i. Landscape with native plants and drip irrigation; use water catchments.
   j. Incorporate universal design and visitability features.
   k. Maximize the adaptive reuse of existing buildings and the use of existing infrastructure.
   l. Contain development costs. Projects shall strive to keep the special needs housing project cost per unit as low as possible while not compromising the quality and sustainability of the proposed housing.

Underwriting Guidelines and Financing Policy
These underwriting guidelines, policies, procedures, and forms may be amended from time to time due to changes in market conditions and/or changes in the HMFA’s housing policies or initiatives. Such amendments may occur without notice and are applicable to all pending and future applications. Applicants are, therefore, responsible for contacting the HMFA to ascertain whether or not there have been any changes since the date of these guidelines and for complying with such changes. The Trust Fund will not be used to finance more than 80% of the total development cost of any single project, regardless of the combination of funding sources.

The HMFA shall approve Special Needs Housing Trust Fund loans in the form of amortizing loans and/or cash flow loans and grants as deemed financially feasible by the HMFA. The HMFA will base its determination of the financial feasibility of the proposed special needs housing project based on whether the rental housing or community residence will have cash flow to support the amortizing loan. In making this determination the Agency will require a detailed operating budget reflecting revenues and standard housing expenses. Sponsors are also expected to have a separate budget for social services pursuant to the Social Services Plan described in these guidelines. HMFA will require evidence of operating subsidy or rental assistance and services capacity before the Agency will provide a financing commitment. Any loan made for eligible program purposes is subject to deed restrictions as determined by the HMFA.

**Eligible Sponsors/Borrowers**

Qualified housing sponsors are defined as qualified for-profit and non-profit housing sponsors, preferably with experience in providing housing; or, associations of persons organized under the New Jersey Statutes; or any corporation having for one of its purposes the improvement of realistic opportunities for low- and moderate-income housing by virtue of past activities, qualifications of staff or board, or other features, to develop and operate housing projects.

**Eligible Projects**

Permanent supportive housing or community residences.

**Eligible Uses**

Eligible uses include capital financing for the acquisition of land and/or building(s), rehabilitation of existing building(s) or new construction, conversion of building(s) as rental apartments/units and community residences for an identified target population(s). HMFA may, through the Agency, make acquisition loans, construction and permanent loans, and/or cash flow loans, and/or grants to qualified Project Sponsors for the costs of special needs housing projects. Construction only loans are not eligible uses. All required approvals, licenses, or permits for a proposed special needs housing project must be obtained and maintained by the Project Sponsor. Rehabilitation or refinancing of existing special needs housing is not an eligible use.

Sponsors seeking new construction financing or rehabilitation financing must start construction only after closing on the loan or grant. If a Project Sponsor starts construction and/or rehabilitation prior to Trust Fund construction financing closing it is at their own risk.
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**Eligible Tenants/Residents**

Individuals with mental illness, individuals with physical or developmental disabilities, homeless individuals and families and individuals in other emerging special need groups identified by State agencies. (See under Definitions for “individuals with special needs”) Written documentation from either a Commissioner of a State Department or the Executive Director of a State Agency identifying a special needs group or an emerging special needs group is acceptable. Units financed by the Trust Fund may not be age-restricted to individual’s age 55 and older.

**Vacancies**

Projects receiving Low Income Housing Tax Credits must fill units in special needs set aside units within 60 days of a vacancy. Notice of vacancy must be provided 30 days prior to a unit becoming vacant to the service provider entity. If the unit is not filled within 60 days, the next available tenant from the project’s waiting list may fill the unit and the next comparable size unit vacancy will be made available for a special needs tenant.

**Amortizing Loans**

Financing will be structured in the form of an amortizing loan upon determination by the HMFA that a special needs housing project is expected to generate sufficient net operating income (NOI) to support an amortizing loan. Sources of income, including the project target population’s income status and rental subsidy sources will be considered in determining the form of an amortized loan.

The debt service coverage ratio is the relative cash flow available to meet the annual interest and principal. A project’s cash flow analysis must achieve and maintain a projected minimum debt service coverage ratio of 1:15 for the term of the loan.

Projects may be subject to additional credit enhancement obligations based upon the HMFA's assessment of the associated risk involved in providing a mortgage.

The maximum mortgage loan term will be established at the underwriting stage. An amortized loan is a loan which the principal as well as the interest is payable in monthly installments over the term of the loan. An amortization schedule will be provided that shows the periodic payment, interest and principal requirements, and an unpaid loan balance for each period of the life of the loan.

**Cash Flow Loans**

Cash flow loans may be available to special needs housing projects that cannot support an amortizing loan. Repayment of a cash flow loan is from cash flow remaining after the payment of operating expenses and the funding of all escrows, as required by the HMFA,
but prior to the distribution of Return on Investment if applicable. To the extent that interest and principal are not covered by cash flow payments, the payment of principal and interest will be deferred until the end of the cash flow mortgage loan term.

Project owners are required to submit annually within three (3) months of the end of the project's fiscal year either an audit or a compilation report, as determined applicable by the Agency, in form and substance meeting Agency requirements covering such audits/compilation reports.

If after review of a final annual audit/compilation report submitted by the Borrower to the Agency, the Agency determines that the balance of the Mortgage Note cannot be repaid on the maturity date and provided all conditions of the original Loan Documents have been satisfied and maintained, the Agency may extend the term of the Mortgage Note or consent to a refinance of the Mortgage Loan in accordance with Agency policies and procedures. Extension or refinance of a Mortgage will require that all terms and conditions of the existing Mortgage Loan Documents continue through any new mortgage term.

The payment will be in an amount equal to 25 percent of the project’s available cash flow after the payment of operating expenses and the funding of all escrows, as determined by the HMFA but prior to the distribution of Return on Investment if applicable. To the extent that interest and principal are not covered by cash flow payments, the payment of principal and interest will be deferred until the end of the cash flow mortgage loan term.

**Amortizing and Cash Flow Loans**

**Interest Rate:**

The Trust Fund will make construction and permanent loans. The loan interest rates will be determined based on the financial feasibility and the long-term affordability of the project as determined by the HMFA. The mortgage interest rate is a fixed rate for the term of the mortgage.

**Maximum Loan Amount**

The Trust Fund cannot be used to fund non-special needs units. For mixed occupancy projects that have less than 60% of the units set aside for special needs, the maximum loan amount for the special needs units will be determined by Agency staff, but will not exceed $100,000 per unit.

**Determination of Project Cost**

Subject to the maximum loan amounts set forth above, the HMFA may finance project costs as determined by the HMFA and as defined in N.J.S.A. 55:14K-3q. The HMFA must determine that all costs are reasonable and necessary. The HMFA will require the
Developer/Sponsor to submit an annual audit of project costs or a compilation report.

**Term**

Standard term is 30 years. The developer/sponsor may request a term of less than 30 years or may request a term of more than 30 years.

At the end of the mortgage term, the Project Sponsor/Owner may repay the balance of the mortgage, may refinance the project if it is financially feasible, or request an extension of the mortgage term as long as the project will continue to promote the purposes of the Special Needs Housing Trust Fund through any new mortgage term. Consideration of an extension of the mortgage term will include a review of the tenant records, annual financial statements, site inspections and Social Services Plan implementation. Extension or refinancing of the mortgage will require that all terms and conditions of the existing Mortgage Loan Documents continue through any new mortgage term.

**Lien Status**

All loans will be secured by a first mortgage lien on the land and improvements if the borrower owns both in fee simple. If the borrower occupies the property pursuant to a ground lease, the HMFA will require a first leasehold mortgage secured by the borrower’s interest in the lease and the improvements. The term of the ground lease must at a minimum be for 7 years beyond the term of the HMFA’s first mortgage and affordability restrictions and will be in all respects satisfactory to the HMFA. To further protect the Agency's interests, the parties shall enter into a non-disturbance agreement with the HMFA wherein the lessor will promise, among other things, not to terminate the ground lease during the term of the Agency's mortgage(s) and affordability restrictions except by reason of default of the borrower, and in no event without first giving the Agency notice and opportunity to cure that default, and, if required by the HMFA and/or the Attorney General’s Office, amending the ground lease when curing a default by the borrower. The form and substance of the non-disturbance agreement must be acceptable to the HMFA and the Attorney General’s Office.

Whenever a first lien position is determined not to be available, e.g. federal regulations, the HMFA will allow its maximum loan amount to be in a lesser position.

**Security/Collateral**

HMFA loans are secured or collateralized by a lien on the land, improvements, project revenues and escrows. There is generally no recourse to other assets of the borrower except in the case of fraud or other acts with regard to the project.

**Commitment Term**

Construction and permanent loan commitments will expire 90 days after the anticipated construction start date. In the case of permanent
only loans, the commitment will expire 90 days after the anticipated construction completion date. The Executive Director is authorized to extend the commitment for two additional consecutive 90-day periods, subject to financial feasibility. Projects that do not close on the Agency loan before the second ninety day extension expires will be re-underwritten to ensure financial feasibility and will require Board approval. A written request for extensions must be made to the Multifamily/Supportive Housing and Lending Division.

**Determination of Project Cost**

Subject to the maximum loan amounts set forth above, the HMFA may finance projects costs as determined by HMFA and as defined in N.J.S.A. 55:14K-3q. The HMFA is required to determine that all special needs housing project costs are reasonable or necessary with regard to the maximum loan amounts. The HMFA will require the Developer/Sponsor to submit an audit of projects costs at the end of construction.

**Pre-development, Bridge and Acquisition Loans**

Eligible carrying costs for interest for pre-development, acquisition and bridge loans is limited to three months.

**Return on Investment**

If applicable, the HMFA limits the return on investment that the owners receive annually and upon sale of a project. Where applicable, Return on Investment is payable on a cumulative but not compounded basis. The base amount of the investment, if any, will be determined after the project costs are audited and thereafter periodically adjusted. The rate of return on the base amount of the investment will be determined by, the percentage of low (50% of area median income and below), moderate (50% to 80% of area median income) and market rate units in the project. The following rates of return shall apply. The base rate is the 30-year Treasury bond rate at the time of the mortgage closing.

- Base rate + 6% for percentage of low-income units
- Base rate + 4% for percentage of moderate-income units
- Base rate + 2% for percentage of market rate units

For assisted living residences, owners may receive a return on investment calculated in accordance with N.J.A.C. 5:80-3.3(g).

Distributions of return on investment are subject to projects meeting the HMFA’s required conditions for distribution. Additionally, HMFA permitted return on investment limitations may be subject to such more restrictive limitations as mandated by HUD or other governing program or authority, where applicable.

A project owner organized as a non-profit is not eligible for a Return on Investment.

**Sale or**

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Prepayment

The HMFA prohibits the sale of the project or any interest therein without prior HMFA approval. Secondary financing, representing a portion of the purchase price of the project or interest therein, may be permitted by the HMFA subject to the following limitations: HMFA will review and may restrict all secondary financing particularly where the secondary financing is secured by a lien on the project. Repayment of secondary financing cannot be taken into consideration in determining the rents to be charged tenants. The secondary debt instruments must be subordinate to any existing HMFA mortgage, and in the event of a declaration of default on any existing mortgage held by the Agency, the secondary financing debt and all rights thereunder to rent or any other project income or assets shall be assigned to HMFA.

A seller may earn interest on a seller note at a maximum rate of the Prime Rate PLUS 1.50% where the original principal amount of a seller note plus cash or other consideration paid to seller would not violate the maximum allowable return (“MAR”) permissible by the Agency. The Prime Rate can be obtained on the day of closing from the Capital Markets Division. Any payment of interest above Prime + 1.50% will be viewed as being in excess of the MAR. All payments due under seller notes will remain subject to Agency underwriting and feasibility determination as part of the Agency’s underwriting process, whether the sale involves new Agency financing, outside lender financing, or no financing beyond the seller note.

Secondary financing shall be subject to the HMFA’s standard underwriting analysis to determine its impact on project financial feasibility and affordability requirements. In performing its underwriting analysis, the HMFA will take into account any potential non-renewal of or non-appropriation for any governmental subsidies to the project, including, but not necessarily limited to, project based Section 8. Any sale or prepayment not authorized by the HMFA will result in a default of the mortgage loan. If the project’s mortgage term exceeds 20 years, it may be prepaid after year 20; however, the low-income housing, Special Needs Housing Trust Fund and other HMFA restrictions remain in place through the original mortgage term.

The requirements for Agency approval of the sale of the project or any interest therein, requirements for a prepayment of the project's Trust Fund mortgage, and determination of the permissible MAR are set forth in Appendix A attached hereto and made a part hereof.

Grants

The HMFA may provide Trust Fund financing in the form of a grant if: a) the applicant provides documentation confirming to the satisfaction of the HMFA that another source requires the HMFA’s
funding to be provided in the form of a grant; or b) the HMFA source of funds require that it be a grant.

Should the financial feasibility of the project become compromised during the term of the HMFA grant, it will be the responsibility of the Grantee to notify HMFA and all other funding entities and to secure financial remedy options in accordance with the HMFA Grant Agreement, Deed Restriction and Regulatory Agreement with all parties who made financial contributions, grants or loans to the project.

The compliance term of all Trust Fund grants is thirty (30) years from the date of the grant award; however, the HMFA may adjust the grant term based on the requirements and conditions of other funding sources. The grant shall be forgiven in full at the end of the 30-year term if the grant recipient complies with the grant agreement throughout the grant term.

Trust Fund grants must be repaid in full to the HMFA if the grant recipient does not comply with the conditions of its grant agreement with the Agency for the full term of the grant.

Site Inspection and Acceptance

The HMFA will visit the project site to determine if it is suitable for development purposes.

Tenant Relocation Plan

If a site is identified that has an existing tenant population and will result in the displacement of tenants, the applicant must submit a “Tenant Relocation Plan” as part of the application for Trust Fund financing. This Plan must provide a minimum amount of time that is given to the tenants to relocate. The Agency recommends a minimum time period of six (6) months for relocation from date of the notice provided by the property owner to the tenants. The Agency may request that the applicant submit proof of this notice by providing signed Certified Mail receipts to the affected tenants. In addition to the six month notice as outlined above, the project sponsor is required to file a “Tenant Relocation Plan” which must be approved by the HMFA for Agency financing.

In addition to the notice as outlined above, the responsibilities of Project Sponsors who are applying for monies for relocation under the Special Needs Housing Trust Fund shall be as follows:

1) The applicant must certify and provide assurance that it will comply with the procedures under the Federal Uniform Relocation Act (the regulations at 49CFR part 24, subpart B) and must ensure such compliance notwithstanding any third party’s contractual obligation with the Project Sponsor.
2) The Project Sponsor must maintain records in sufficient detail to demonstrate compliance with the Uniform Regulatory Agreement and these Guidelines.

Real Estate Valuation

The HMFA recognizes the lesser of the appraised value or the purchase price of the realty and any buildings and improvements thereon, in the most recent arm's length transaction as provided by a “Delineation of Title” history (completed by the appraiser) identifying each party associated with the conveyance for a maximum of 10 years. The appraised value of the real estate may be considered if the arm's length transaction exceeds 10 years.

The total purchase price may include documented carrying costs, expenditures to obtain zoning, environmental or other governmental approvals necessary or useful for the development of the project, and the costs of improvements erected for the benefit of the project. The difference between the actual purchase price or lease fee and the appraised value, if the purchase price or lease fee is higher, may be recognized for the purpose of Return on Investment.

Please Note: Arm’s Length Transaction is defined as a transaction negotiated by unrelated parties, each acting in their own self-interest in arriving at a basis for a fair market value determination.

Appraisals

An independent appraisal that conforms to the Uniform Standards of Professional Appraisal Practice (USPAP), and in accordance with the HMFA standards, will be commissioned by the HMFA to determine project valuation for both the site and building. Where applicable, the value of the federal low income housing tax credits must be provided. Regardless of whether or not the project has received tax abatement, the appraisal will also provide the most recent tax assessment on the property. Depending upon the type of housing and the number of units, the HMFA will determine the type and scope of the appraisal that will be commissioned. The cost of the appraisal will be passed through to the developer. *For HUD 811 Supportive Housing Projects, HMFA will accept the HUD approved appraisal.

PLEASE NOTE: While the cost of the appraisal is borne by the Developer/Sponsor, the HMFA will order the appraisal. The process is as follows:

- The appraiser is selected from a computer database that keeps a rotating list of appraisers that have been pre-approved to do business with the HMFA. The appraiser at the top of the list is selected based on the type, size and location of the project to be appraised.
- If for some reason, the appraiser cannot do the requested appraisal, the computer will provide three alternates and the
HMFA will request a bid from those three appraisers to do the required work.

- Once a price has been given and accepted by the HMFA, the developer/sponsor is notified of the cost. At that time, the developer/sponsor is required to send a check for that amount to the HMFA. No appraiser will be authorized to begin work until the HMFA has received the check.

- The developer/sponsor is responsible for providing all information to the Credit Officer that is needed for the appraiser to complete the assignment. **In turn, the Credit Officer will provide that information to the appraiser.**

- **The developer/sponsor is to have no contact with the appraiser and the appraiser is to have no contact with the developer/sponsor until the appraisal has been completed, reviewed by staff and approved.**

- Once the appraisal has been approved by the HMFA, the developer/sponsor will be supplied with a copy of the appraisal.

(For a copy of the appraisal standards utilized by the Agency, please contact the Multifamily Programs and Credit Division at 609-278-7519.)

**Appraisal Updates**

All appraisals have a shelf life. Property values change quickly and are dependent on many different data. The HMFA requires that appraisals be updated under the following circumstances.

- An appraisal completed for a project is valid for one year (12 months).

- An update must be ordered if the appraisal is in a Bond issue and the appraisal age exceeds that required by the bond underwriter (6-12 months). The Multifamily Division will assess the actual appraisal and the risk to the Agency for each individual project. Some of the determining factors to be used to determine when the appraisal should be up-dated are Loan To Value (LTC), market area stability and rental structure, project type and status, etc.

- An update must be ordered if the appraisal is more than 6 months old and a re-commitment is needed. Again, the Multifamily Division will assess the actual appraisal and the risk to the Agency for each individual project. Some of the determining factors to be used to determine when the appraisal should be up-dated are LTV, market area stability and rental structure, project type and status, etc. This applies even if bonds have been sold.

**Population Needs Analysis**

A needs analysis that demonstrates the current and projected need and demand for housing for the targeted population(s) may be required by the Agency. If applicable a supportive housing population needs analysis shall address the following:
1. The scope of the current and 30-year projected need of the target population(s) for supportive housing;
2. Define the market area, including sources of referrals for supportive housing;
3. Current and estimated population needs assessment for the defined market area. Applicants can obtain this information from Federal, State and local agencies and other sources;
4. Estimated time it will take to fill the units;
5. The estimated income and sources of income for the target population(s); and
6. The number of supportive housing and other types of designated housing serving the target population(s) in the defined market area.

Marketing Plan

For all projects receiving a Trust Fund commitment, depending on the size and scope of the project, the Project Sponsor and/or the Managing Agent may be required to provide a marketing plan for the HMFA's approval and acceptance. This plan must outline all the preliminary marketing to be accomplished prior to opening and thereafter. The plan must also provide for the ongoing marketing efforts that will be made to keep the project fully occupied. The outline must provide a timeline for all anticipated activities and should be tied to benchmarks during construction.

Where the HMFA is making both the construction and permanent loan, the plan (if required) shall be submitted prior to closing on the construction loan. Where the HMFA is providing only the take-out financing, if required, the project shall submit its marketing plan (if required) prior to construction start. In certain cases of rehabilitation where there is an existing occupancy, the Project Sponsor and/or the Managing Agent must submit documentation that a full marketing plan is not needed and give the reasons the HMFA should accept a lesser marketing analysis.

Building Design

The external and internal design of the building is important to meeting the goals of the Trust Fund as indicated in these Guidelines. The Project Developer/Sponsor is encouraged to review the Special Needs Housing Trust Fund Application Best Methods Design Questionnaire early in the development of the project concept and preliminary design. The Application Best Methods Design Questionnaire must be completed prior to HMFA review of final site plans and evidence of design features for special needs units referenced in the Application Best Methods Design Questionnaire submission must be documented on the Plans. HMFA Technical Services staff will review building plans, consistency with the Application Best Methods Design Questionnaire, and is available to assist with meeting these priorities. Failure to meet these priorities may result in a project not receiving financing.
The HMFA discourages the use of EIFS (Exterior Insulation Finish Systems such as DRYVIT) and electric heating systems. If the use of either of these systems is contemplated, it must be disclosed at the application stage and written authorization must be received from the HMFA before engaging professionals to produce Design Development drawings.

Developers are encouraged to make developments as energy efficient as possible by utilizing the standards provided in the DOE/EPA’s Energy Star Program Guidelines. In addition, the HMFA strongly supports projects that incorporate "green" building concepts categorized as energy efficiency, renewable energy, and green building best practices. For more information please contact the Technical Services Division.

For substantial and gut rehabilitation projects, a structural engineering report on the existing structure, acceptable to the HMFA, must be submitted. All existing mechanical, plumbing and electric systems must be replaced.

If the degree of rehabilitation to be accomplished is less than substantial, an engineer's report describing the condition of these building systems, and listing their recommendations, may be required.

**Construction Budget**

The construction budget must be supported by a Summary Trade Payment Breakdown and the HMFA Residential Cost Analysis Form signed by the contractor. These documents and other supporting schedules such as the construction completion schedule and design development drawings must be submitted by the contractor and approved by the Director of Technical Services prior to mortgage commitment. Refer to the Technical Services Requirements document attached to the Document Checklist, for the timing of the submission of these documents.

**Wage Rates**

If the HMFA is providing construction financing, the contractor and subcontractors must pay prevailing wages as determined by the N.J. Department of Labor except that prevailing wages determined by the U.S. Department of Labor under the Davis Bacon Act shall be used if the HMFA construction loan is subject to direct or indirect federal assistance.

**Tax Abatement**

The developer/sponsor is encouraged to obtain a municipal resolution granting a real estate tax abatement and authorizing an agreement for payments in lieu of taxes ("P.I.L.O.T.") for the project under HMFA's statute, N.J.S.A. 55:14K-37, during the mortgage or grant term. Furthermore, it is beneficial to the project if tax abatement is
obtained pursuant to HMFA statute rather than the Long Term Tax Exemption Statute.

In general, the HMFA has found that a project without a tax abatement or a project with a tax abatement under the Long Term Tax Exemption statute may have trouble demonstrating financial feasibility. (Please contact the HMFA for the Tax Abatement Form)

**Sales Tax Exemption**
Sales of materials or supplies to nonprofit project Sponsors utilizing HMFA construction financing may be exempt from NJ State sales tax based on the Sponsor’s nonprofit status.

**Environmental Review**
The HMFA requires the submission of a Phase I Environmental Assessment and a Phase II Environmental Assessment should the Phase I call for further investigations.

Should remediation be recommended a Preliminary Assessment Report as described in N.J.A.C. 7:26E-3.2 is required. Additional assessments, such as a Site Investigation described in N.J.A.C. 7:26E-3.3 et seq., or Department of Environmental Protection (DEP) remediation measures may also be warranted. Rehabilitation projects must provide a plan for asbestos removal and remediation of lead-based paint, radon, and underground storage tanks. A letter of "no further action" from DEP may be required.

A transaction update from the consultant, indicating that no further pollutants have been introduced to the site, will be required on all assessments or investigations prepared more than six months prior to construction start.

**Insurance Requirements**
All projects must have insurance coverage that fully complies with applicable HMFA insurance requirements and which must be approved by the HMFA. The insurance specifications and minimum requirements for Special Needs projects can be found on the HMFA website at the Quicklinks section then scrolling down to the Insurance Resources. There you will find tabs for Special Needs Multifamily Residential Properties up to $1 million and Special Needs Multifamily Residential Properties over $1 million.

**General Contractor in Lieu of Architect**
For those projects that require moderate rehabilitation as determined by the HMFA, the HMFA may consider a general contractor’s services instead of engaging an architect, so long as municipal requirements such as building permits, write-ups and costs estimates will be obtained from the general contractor in these instances.
Construction Completion Guarantees

**Construction and Permanent Financing***

Projects with construction costs over $100,000 shall provide one of the following construction guarantees: 1) submit a 100% Payment and Performance Bond for a term from the HMFA loan closing date through 2 years from the date of issuance of the Certificate of Occupancy or Architect’s Certification of Substantial Completion, whichever is the later; or 2) provide cash or a letter of credit equal to 10% of hard costs; or 3) a maintenance or warranty bond equal to 30% of construction costs; or 4) provide another form of guarantee which is acceptable to the HMFA. Projects with construction costs under $100,000 may be asked to provide one of the above construction guarantees at the discretion of the HMFA.

**Permanent Financing***

In the case of permanent only financing, the developer/sponsor must provide one of the following for a term of 2 years from the date of issuance of the Certificate of Occupancy or Architect’s Certification of Substantial Completion, whichever is later: 1) 100% Payment & Performance Bond equal to the construction cost; 2) Letter of Credit equal to 10% of the construction cost; 3) Warranty Bond equal to 30% of construction cost; or 4) another form of guarantee which is acceptable to the HMFA. The cost of a Payment and Performance bond construction guarantee is an allowable project cost.

**Construction Contingency**

The contingency may be used to cover increases in both hard and soft costs.

The budgeted contingency for new construction projects is 5% of the construction costs.

The contingency for rehabilitation projects is 10% of the construction costs. This may be adjusted based upon an acceptable engineering report submitted to the HMFA. The budgeted contingency for soft costs must be at a minimum of 1% of the budgeted expenses.

**Developer's Fee**

The amount of the developer's fee allowed for Special Needs Housing Trust Fund financing is limited to up to 8% of total development cost excluding working capital, marketing expenses, escrows, and operating deficit reserves. The developer’s fee for Low Income Housing Tax Credit projects is determined by the Qualified Allocation Plan and for bond financed projects it is determined by the Multifamily Guidelines.

The deferred portion of the developer fee shall be achieved from cash flow by way of Return on Investment after payment of debt service, operating expenses and funding of all required escrows and reserves.
The developer fee does not include fees paid to the architect, engineer, lawyer, accountant, surveyor, appraiser, professional planner, historical consultant, and environmental consultant. Executed contracts for these professionals shall be submitted to the HMFA before being recognized as a separate line item expense. Certain fees are subsumed within the developer fee – such as acquisition fees, compensation to the general partner, financial consultants, employees of the developer, construction managers/monitors, clerk of the works and syndicator-required consultants.

**Escrow Requirements**

The escrows listed below must be funded from the capital budget at the time of closing on the initial Special Needs loan.

- *Insurance* - one-half year's hazard insurance premium
- *Taxes* - one-quarter of taxes - this may be on real property and/or a payment in lieu of taxes

**Repair and Replacement Reserve**

A Repair and Replacement Reserve Account will be established and maintained by HMFA at the time of construction and/or permanent loan closing. The Account will be established with $2,000 per unit or $1,000 per bed. In addition, the Developer/Sponsor will be required to make quarterly deposits to this account in accordance with the monthly reserves for repairs and replacement established at the time of HMFA financing commitment.

**Operating Account**

An owner must establish and maintain a separate operating account for all income and expenses specific to each project funded by the Agency. Sponsors may not transfer funds from one Agency project for the use of another housing project or to an umbrella account that may cover many projects or other initiatives of the Sponsor.

**Operating Expenses**

For current minimum you may visit our web site at:

http://www.state.nj.us/dca/hmfa/media/download-multi/mf_operating_expenses.pdf

**Vacancy Rate**

The vacancy rate used for each project will be determined by the demand analysis and appraisal. At initial application, a minimum of a 5% vacancy rate may be used.

**Acceptable Housing Quality Standard**

At a minimum, units must meet the State Uniform Construction Code, local codes, certificate of occupancy requirements, as well as
zoning requirements and may be subject to review and approval by HMFA’s Technical Services Division.

**Income Targeting**

**Very-low and Low Income**

HMFA will underwrite very-low and low-income rents at 30% and 47.5% of area median income, respectively.

**Rents**

To the maximum extent economically feasible, the rents will be set at a level affordable to the targeted income and special needs group(s) to be served and will be determined by a demand analysis or experience and the need to serve very-low income households.

The restrictions on tenant income and on rents shall be enforced through a deed restriction on the project and land for the term of the HMFA's mortgage. Projects receiving tax credits shall also be subject to a deed restriction pursuant to the Internal Revenue Code.

Persons with special needs who require twenty-four (24) hour assistance may occupy the home/unit with appropriate caregivers. Parents and/or legal guardians of the resident’s property may sign the rental lease agreement on behalf of the eligible resident applicant and may provide security deposits if necessary. The lease agreement shall be in a form acceptable to the appropriate State Agency having oversight of the special needs population. Initial rents as well as future rental increases should not create a rent burden for tenants. Rents will be reviewed by HMFA and must be acceptable to HMFA and the appropriate State Agency.

**Changes to Project and Sponsor/Ownership**

If the sponsor/owner wishes to change the social services provider or the property management company or if any changes in ownership are needed, permission must first be obtained from the Agency. Please contact the Division of Multifamily/Supportive Housing and Lending.

**Social Services Plan**

Developers/Sponsors proposing a special needs housing project must identify the target population and a service provider agency for the project. In addition the service provider must provide a Social Services Plan that addresses the needs of the target population and the plan components outlined below. The Social Services Plan must meet the guidelines listed below unless it has been developed and approved in accordance with criteria established by either the Department of Human Services or the Department of Children and Families.

In the event that a Project Owner wishes to transfer to a new service provider, the owner must...
submit a request for transfer in writing, including the reasons for the request, to the Multifamily/Supportive Housing and Lending Division with a revised Social Services Plan. All transfers must be approved by HMFA.

Social Services Plans are subject to the HMFA’s approval. If the service provider is receiving funding from a State Agency, the appropriate State Department, Division or Agency funding the services must approve the Social Services Plan, any requested transfer of service provider, or comparable requirements, to the satisfaction of the State funding entity and provide evidence of approval to HMFA.

The Social Services Plan must include a description of the scope of social and support services to be provided for supportive housing projects, including a staffing plan and how the services will be delivered and funded. The services must be affordable and appropriate to the target population to the satisfaction of NJHMFA, available and accessible to the project's tenants and the social service provider must have the capacity to perform such services. The social services plan must address the target populations’ support service needs and may include a range of services across a wide continuum of care and intensity appropriate to the target population(s). Appropriate and needed services must be supported by evidence-based practice, research and/or direct practice experience. A description of the required elements of a Social Service Plan are set forth in Appendix B attached.

Fees and Charges

Application Fee
Developer/sponsors will be responsible for payment of a non-refundable application fee of $500 due at the time of the initial application.

Re-Commitment Fee (non-refundable)
A $500 Special Needs Housing Trust Fund re-commitment fee will be charged. This fee is due prior to the Board issuance of a re-commitment.

Pass Through Costs
The HMFA will order the appraisal, and market study if applicable, and if one has not been already ordered, as well as any updates that are needed. The costs for the aforementioned will be passed through to the developer/sponsor.

One-Time Financing Fee
A three (3%) percent up-front financing fee based on the total amount of HMFA financing, including grants will be payable at the time of project closing.

Processing and Review Fee
An additional processing and review fee of $2,000 will be charged at time of application, to any project sponsor, which seeks Agency financing to be secured by a leasehold mortgage.